

## Message Text

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ACTION AF-10

INFO OCT-01 ARA-06 ISO-00 ERDA-05 AID-05 CEA-01  
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FPC-01 H-01 INR-07 INT-05 L-03 NSAE-00 NSC-05  
OMB-01 PM-04 USIA-06 OES-07 SP-02 SS-15 STR-04  
TRSE-00 ACDA-07 DHA-02 PRS-01 PA-01 EUR-12 IO-13  
DLOS-09 AGRE-00 /143 W  
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R 061330Z JUN 77  
FM AMEMBASSY BRASILIA  
TO SECSTATE WASHDC 2035  
INFO AMEMBASSY BUENOS AIRES  
AMEMBASSY GEORGETOWN  
AMEMBASSY LAGOS  
AMEMBASSY MAPUTO  
AMEMBASSY MONTEVIDEO  
AMEMBASSY PRETORIA  
AMCONSUL RIO DE JANEIRO  
AMCONSUL SAO PAULO

C O N F I D E N T I A L SECTION 1 OF 2 BRASILIA 4571

EO 11652 GDS  
TAGS PORG ENRG ECON ECIN BR NI XA XN  
SUBJECT: VISIT TO BRAZIL OF NIGERIAN FOREIGN AFFAIRS COMMISSIONER  
GARBA

1. SUMMARY: VISIT OF NIGERIAN FOREIGN AFFAIRS COMMISSIONER GARBA  
TO BRAZIL MAY 24-27 WAS HEAVY ON THIRD WORLD RHETORIC FROM  
BOTH SIDES BUT SHORT ON SPECIFIC AGREEMENTS. THEMES OF JUST INTER-  
NATIONAL ECONOMIC ORDER, DECOLONIZATION OF SOUTHERN AFRICA, END  
TO APARTHEID, AND ACCESS TO NUCLEAR TECHNOLOGY FIGURED HEAVILY  
IN PUBLIC STATEMENTS. NOTWITHSTANDING CONTINUING PRESS SPECULATION,  
SOUTH ATLANTIC SECURITY ARRANGEMENTS WERE NOT DISCUSSED DURING  
SUBSTANTIVE TALKS AND GARBA PUBLICLY SOCFED AT SUGGESTION THAT  
SOUTH ATLANTIC DEFENSE MIGHT BE NEEDED AGAINST  
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SOVIETS. GARBA ALSO MADE IMAPSSIONED APPEALS FOR WESTERN SUPPORT  
FOR AFRICAN LIBERATION STRUGGLE, PROMPTING SUBSEQUENT  
FOREIGN MINISTRY REITERATION THAT BRAZIL HAS "COOLED," BUT  
WOULD NOT BREAK RELATIONS WITH PRETORIA. DESPITE APPARENT ABSENCE  
OF TANGIBLE CONCESSIONS, VISIT OF KEY REPRESENTATIVE OF LARGEST  
BLACK AFRICAN COUNTRY WAS SEEN HERE HOPEFULLY AS CONFIRMING BRAZIL'S  
INCREASED IMPORTANCE TO AFRICA AND VINDICATION OF GOB'S STILL

CONTROVERSIAL FOREIGN POLICY EMPHASIS ON AFRICA. END SUMMARY.

2. NORTH-SOUTH RELATIONS. AS NOTED O ESTADO'S CRITICAL EDITORIAL, MAY 25, SILVEIRA'S DINNER TOAST AS WELL AS THE FINAL COMMUNIQUE GAVE THE VISIT A STRONGLY THIRD-WORLD STANCE. IN THE TOAST (MAY 23), SILVEIRA STRONGLY ATTACKED THE EXISTING NORTH-SOUTH IMPASSE IN INTERNATIONAL FORA. THE DEVELOPING COUNTRIES PROPOSE CONCEPTS, HE SAID, WHICH ARE ACCEPTED AS SUCH, BUT DO NOT SUCCEED IN GETTING THEM IMPLEMENTED; FORA COREADTED TOFACILITATE NEGOTIATIONS TRANSFORM THEMSELVES INTO PRIVILEGED LOCALES OF IMAPSSE. BUT THE TWO COUNTRIES SHOULD PERSIST AND CONTINUE, BASED ON THE CERTAINTY OF GAINING THE NECESSARY TRANSFORMATIONS AT A GLOBAL LEVEL. NIGERIA AND BRAZIL, TWO CIVILIATIONS WHICH HAVE PROSPERED IN THE TROPICS, VIVE AN EXAMPLE, IN THEIR BILATERAL RELATIONSHIP OF THE OPTION OF RECREATING INTERNATION RELATIONS FROM ETHICAL BASES--TRUE CONSENSUS WHICH RESPECTS THE JURIDICAL EQUALITY OF STATES, AND EQUITY IN INTERNATIONAL RELATIONS.

3. SIVEIRA'S THIRD WORLD OUTLOOK ON NORTH-SOUTH ISSUES WAS ECHOED BY GARBA IN HIS REPLY. HE APPEALED FOR A NEW INTERNATIONAL FRAME-  
WORK TO BRING ABOUT JUST, STABLE AND PROFITABLE PRICES FOR RAW MATERIALS; FORMULAS TO LEVEL THE PRICES OF RAW MATERIALS WITH THOSE OF MANUFACTURERS; A HALT TO THE DENIAL TO RAW MATERIALS PRODUCERS OF THE NECESSARY TECHNOLOGY TO IMPROVE THEIR PRODUCTS, THUS INCREASING THEIR PURCHASING POWER; AND AN END TO THE OVER-WHELMING BURDEN OF FOREIGN DEBT. HE WARNED THAT UNLESS THESE PROBLEMS ARE FACED WITH PERSEVERANCE AND ENERGY THEY COULD BECOME A "SEVERE THREAT TO WORLD STABILITY ANDORDER."

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4. EXPRESSING CONCERN OVER THE ALLEGED INCREASINGLY ADVERSE TREND IN THE LDC'S TERMS OF TRADE, THE COMMUNIQUE AFFIRMS SUPPORT FOR THE UNCTAD'S INTEGRATED COMMODITY PROGRAM. IT STRESSES FREE ACCESS TO TECHNOLOGY FOR DEVELOPMENT AT JUST AND EQUITABLE PRICES, AND SOVEREIGNTY OVER NATURAL RESOURCES, INCLUDING THOSE IN "THEIR NATIONA  
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MARITIME ZONES." REGISTERING DISAPPOINTMENT WITH THE PROGRESS OF DISARMAMENT NEGOTIATIONS, ESPECIALLY IN THE NUCLEAR AREA, IT STATES THE TWO MINISTERS AGREED THAT ACCESS TO NUCLEAR ENERGY FOR PACIFIC ENDS SHOULD BE FREELY GIVEN TO COUNTRIES WHICH DESIRE TO USE IT FOR DEVELOPMENT, WITH APPROPRIATE AND ACCEPTABLE SAFE-  
GUARDS AND WITHOUT DISCRIMINATION.

5. BILATERIAL RELATIONS. ACCORDING TO THE PRESS REPORTS, BGARBA EXPRESSED A STRONG INTEREST IN BRAZILIAN TECHNOLOGY AND THE INCREASED SALE OF PETROLEUM, OF WHICH, GARBA SAID, NIGERIA WOULD HAVE AVAILABLE GREATER QUANTITIES AS A RESULT OF THE INCREASE IN THE NIGERIAN GOVERNMENT'S PRODUCTION SHARE TO 60 PERCENT. SPAKING TO THE SAO PAULO STATE FEDERATIONOF INDUSTRIES (FIESP), THE STRESSED THAT

SAO PAULO ENTREPRENEURS SHOULD HELP EXTINGUISH BRAZIL'S BILATERAL TRADE DEFICIT BY CREATING A CENTER FOR THE TRANSFER OF "TROPICAL TECHNOLOGY"-- A TERM, O ESTADO SAID, USED BY HIM REPEATEDLY TO EFINTE THE AFFINITIES OF THE TWO COUNTRIES. REFERRING TO DEVELOPING COUNTRIES NEGOTIATING AMNG THEMSELVES TO REDUCE THEIR DEPENDENCE ON THE INDUSTRIAL COUNTRIES, HE STRESSED NIGERIA'S DESIRE FOR ITS OWN APPROPRIATE SYSTEM OF DEVELOPMENT AND ADMINISTRATION AS DISTINCT FROM NORTH AMERICAN OR EUROPEAN MODELS, AND SAID THAT BRAZIL WAS WITHOUT DOUBT THE COUNTRY WHICH HAD THE TECHNOLOGY CLOSEST TO THAT WHICH NIGERIA DESIRED TO CREATE. HE MADE A PLEA FOR BRAZILIAN INVESTMENT, THOUGH JOINT VENTURES, NOTING NIGERIA'S LIBERAL (30 PERCENT) PROFIT REMITTANCE LAW AND THE FACT THAT MANAGEMENT, DESPITE A NIGERIAN MAJORITY, WOULD BE LEFT TO THE FOREIGN PARTNER.

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FM AMEMBASSY BRASILIA  
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UREHCR/AMCEMBASSY MAPUTO 54  
AMEMBASSY MONTEVIDEO  
AMEMBASSY PRETORIA  
AMCONSUL RIO DE JANEIRO  
AMCONSUL SAO PAULO

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6. THE TWO SIDES TALKED, IT APPEARS INCONCLUSIVELY, ON THE DESIRABILITY OF BALANCING BILATERAL TRADE. O ESTADO COMMENTED THAT THE SALE OF OIL WAS ONE OF THE MOST IMPORTANT TOPICS OF THE VISIT. THE PAPER SAID BRAZILIAN AUTHORITIES COMPLAIN THAT NIGERIA ALLEGES AFRICAN COMMITMENTS IN ORDER NOT TO SEELL ITS OIL TO BRAZIL WHICH

THEN IS OBLIGATED TO PURCHASE ITS NEEDS FROM THE ESTABLISHED MULTINATIONALS. APPARENTLY, HOWEVER, LITTLE PROGRESS WAS MADE ON THIS SUBJECT. THE COMMUNIQUE DOES NOT EXPLICITLY MENTION THE TOPIC BUT MERELY ENDORSES THE STRENGTHENING OF TRADE RELATIONS. BRAZIL URGED CONCLUSION OF THE BILATERAL AIR AGREEMENT, WHILE OFFERING TO EXPAND TECHNICAL COOPERATION INTO AGRICULTURE.

7. THE TWO SIDES AGREED TO ACCELERATE NEGOTIATIONS FOR AN AGREEMENT OF TECHNICAL, SCIENTIFIC, AND ECONOMIC COOPERATION, AND TO SUBMIT  
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FOR CONSIDERATION BY THEIR GOVERNMENTS THE POSSIBLE ESTABLISHMENT OF A MINISTERIAL-LEVEL CONSULTATIVE GROUP, WHICH WOULD INCLUDE FOREIGN  
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AND OTHER MINISTERS OF THE TWO GOVERNMENTS. IN ESSENCE, IT APPEARS THERE WAS A LACK OF SPECIFIC ACCOMPLISHMENT FROM THE VISIT ALTHOUGH THE MINISTERIAL-LEVEL GROUP, IF ESTABLISHED, COULD BECOME A SIGNIFICANT VEHICLE FOR MORE INTENSIVE CONSULTATIONS BETWEEN THE TWO COUNTRIES.

8. SOUTHERN AFRICA. ON POLITICAL SIDE, THESES OF APARTHEID AND DECOLONIZATION OF SOUTHERN AFRICA LOOMED LARGE IN COMMUNIQUE, GARBA'S TOAST AND HIS COMMENTS TO THE PRESS. COMMUNIQUE SPECIFICALLY DENOUNCED ALL FORMS OF "RACIAL DISCRIMINATION, ESPECIALLY THE APARTHEID POLICY WHICH HAS BEEN CENSURED BY THE UN AS A CRIME AGAINST HUMANITY," ADDING THAT BOTH FOREIGN MINISTERS HERE IN AGREEMENT ON DESIRABILITY THAT ALL STATES OFFER THEIR ASSISTANCE AND COOPERATION  
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FOR THE "PEACEFUL SOLUTION" IN THE SITUATION IN SOUTHERN AFRICA. THE GARBA STATEMENTS AT ITAMARATY DINNER WERE FAR MORE VIRULENT, JUSTIFYING ARMED STRUGGLE AND QUESTIONING GOOD FAITH OF THOSE WHO NOW RAISE "FALSE ALARMS OVER THE FOREIGN FORMS OF SUPPORT AND ASSISTANCE" OR WHO BELATEDLY "PREACH AFRICAN SOLUTIONS TO AFRICAN PROBLEMS."

9. FOREIGN MINISTRY'S CHIEF OF AFRICAN AND ASIAN DEPARTMENT TOLD EMBOFF THAT GARBA REFERRED TO APARTHEID NO LESS THAN 14 TIMES IN HIS TOAST, TERMING SPEECH EXPRESSION OF MOST RADICAL AFRICAN POSITION ON SOUTHERN AFRICA, POSITION WHICH BRAZIL COULD NOT FULLY ACCEPT. NIGERIAN AMBASSADOR HERE TELLS US THAT NIGERIANS AGREED TO BRAZILIAN REQUEST FOR TOUGH LANGUAGE IN COMMUNIQUE AGAINST VERTICAL PROLIFERATION OF NUCLEAR WEAPONS AND FOR NON-DISCRIMINATORY ACCESS TO NUCLEAR TECHNOLOGY IN RETURN FOR BRAZILIAN AGREEMENT TO TOUGH LANGUAGE ON APARTHEID AND MAJORITY RULE.

10. IN HIS TOAST, GARBA ASKED THE REST OF THE WORLD TO "CEASE MAINTAINING ALL KINDS OF RELATIONS--ECONOMIC, MILITARY, DIPLOMATIC,  
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CULTURAL, SPOTING--WITH SOUTH AFRICA," A STATEMENT WHICH HAS LED TO SPECULATION HERE THAT GARBA HAD BEEN PRESSURING BRAZIL TO BREAK ITS TIES WITH SOUTH AFRICA. SUBSEQUENTLY ASKED TO COMMENT ON GARBA'S APPEAL, CHIEF OF AFRICA AND ASIA DEPARTMENT TOLD PRESS THAT FOREIGN MINISTRY IS NOT CONSIDERING BREAKING RELATIONS WITH PRETORIA, EVEN KNOWING THAT BY DOING SO IT WOULD PLEASE MANY AFRICAN COUNTRIES. HE EXPLAINED THAT THE GOB, WHICH HAS NO AMBASSADOR IN PRETORIA, HAS UNDERTAKEN A "COOLING" OF ITS RELATIONS WITH SOUTH AFRICA AND THERE IS THEREFORE NO NEED TO SEVER FORMALLY ITS RELATIONS. RIO'S JORNAL DO BRASIL, WHICH HAS LONG ARGUED FOR CLOSER BRAZILIAN DEFENSE COOPERATION WITH SOUTH AFRICA, CARRIED PROMINENT REPORT DURING GARBA'S VISIT OF SIZABLE NEW EXPORTS OF BRAZILIAN TRACTORS TO SOUTH AFRICA.

11. SOUTH ATLANTIC. GARBA VISIT SPARKED RENEWAL OF PRESS SPECULATION ABOUT POSSIBLE DISCUSSIONS OF SOUTH ATLANTIC SECURITY ARRANGEMENT, EITHER IN FORM OF MILITARY COOPERATION TO PROTECT SOUTH ATLANTIC SEALANES OR TO DECLARE SOUTH ATLANTIC "ZONE OF PEACE." NIGERIAN AMBASSADOR OLAJIDE ALO SUGGESTED TO PRESS THAT SOME SUCH ARRANGEMENT WAS UNDER CONSIDERATION, WHICH HE SAID WOULD BE "DESIGNED TO DEFEND THE MARITIME ROUTES OF THE COUNTRY, AND THE PORTS AND INDEPENDENCE AND FREEDOM OF BOTH SIDES OF THE ATLANTIC OCEAN, BUT DID NOT SIGNIFY ANY ATTEMPT OF AGRGRESSION OR BELLIGERENT ACTION AGAINST ANY COUNTRY." ON ARRIVAL, HOWEVER, GARBA TOLD PRSS "THE TIME HAS NOT YET COME TO CONCLUDE A SOUTH ATLANTIC TREATY." ASKED LATER BY THE PRESS ABOUT A SOUTH ATLANTIC DEFENSE ARRANGEMENT, GARBA REPLIED "AGAINST WHOM?" ADDING THAT SOVIET UNION, WHICH HAD NEVER TRIED TO COLONIZE ANY AFRICAN COUNTRY, WAS NOT REGARDED AS A THREAT. ACCORDING TO CHIEF OF AFRICAN AND ASIAN DEPARTMENT, NOTHITHSTANDING HIGH PRESS INTERST, QUESTION OF SOTUTH ATLANTIC SECURITY ARRANGEMENTS NEVER CAME UP DURING GARBA'S TALKS, AND THE BRAZILIANS PREFERRED IT THAT WAY. HE SAID BRAZIL'S POSITION IS THAT EFFORTS TO PROMOTE DENUCLEARIZATION OF THE SOUTH ATLANTIC OR TO DECLARE IT A ZONE OF PEACE ARE BEST LEFT TO THE UN.

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12. ANGOLA. CHIEF OF AFRICAN AND ASIAN DEPARTMENT ALSO CONFIRMED THAT THERE HAD BEEN DISCUSSION OF SITUATION IN ANGOLA. HE SAID GARBA HAD REVIEWED HIS VISIT TO ANGOLA AND HIS CONTACTS WITH AGNOSTINHO NETO IN EFFORT TO MEDIATE IN ANGOLA-ZAIRE DISPUTE. FOREIGN MINISTRY OFFICIAL COMMENTED THAT GARBA HAD SEEN HIMSELF AS AN ASPIRING "AFRICAN KISSINGER," BUT HAD BEEN FRUSTRATED AND DISAPPOINTED BY THE INTRANSIGENCE OF NETO, WHO STUCK FAST TO THE POSITION THAT THE SHABA CONFLICT WAS AN INTERNATIONAL MATTER OF ZAIRE. IN PRESS COMMENTS,

GARBA APPROVED BRAZIL'S PROMPT RECOGNITION IN 1975  
OF MPLA REGIME IN ANGOLA.  
CRIMMINS

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**TAGS:** PORG, ENRG, ECON, ECIN, OVIP, BR, NI, XA, XN, (GARBA, JOSEPH N)  
**To:** STATE  
**Type:** TE  
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